



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

February 25, 2003

H.R. 534 **Human Cloning Prohibition Act of 2003**

As ordered reported by the House Committee on the Judiciary on February 12, 2003

H.R. 534 would prohibit any person or entity from performing or attempting to perform human cloning, participating in the human cloning process, or shipping or importing an embryo produced by human cloning. Anyone prosecuted and convicted under H.R. 534 would be subject to both criminal and civil fines and up to 10 years in prison.

Collections of criminal and civil penalties are recorded in the budget as governmental receipts (revenues), while criminal fines are deposited in the Crime Victims Fund and later spent. Thus, H.R. 534 could affect direct spending and receipts. CBO expects there is little likelihood that many cases would be prosecuted under the bill. Therefore, we estimate that enacting this legislation would have a negligible effect on receipts and direct spending.

H.R. 534 would impose both an intergovernmental mandate and a private-sector mandate as defined in the Unfunded Mandates Reform Act (UMRA) because it would prohibit public and private entities from performing human cloning. The bill also would prohibit anyone from shipping or receiving a cloned embryo or any product derived from such an embryo. According to government and industry sources, very little human cloning is currently being performed by public or private entities. CBO, therefore, estimates that the bill would impose minimal costs on state, local, or tribal governments, or the private sector over the next five years. Thus, the direct costs of the mandate would not exceed the thresholds established by UMRA (\$59 million for intergovernmental mandates and \$117 million for private-sector mandates in 2003, adjusted annually for inflation) in any of the first five years after the mandate would take effect.

The CBO staff contacts for this estimate are Mark Grabowicz (for federal costs), Greg Waring (for the state and local impact), and Paige Piper/Bach (for the private-sector). This estimate was approved by Robert A. Sunshine, Assistant Director for Budget Analysis.